ETDD Newsletter

October 2018

TN H2O – A New Look at Our Water Resources

In late 2017, Tennessee Gov. Bill Haslam announced the appointment of a steering committee of leaders from federal, state and local governments, industry, academia, environmental advocacy groups and public utilities to develop a statewide plan for future water availability in Tennessee. Deputy Governor Jim Henry serves as the Chairman of the steering committee. The plan, TN H2O, will include an assessment of current water resources and recommendations to help ensure Tennessee has an abundance of water resources to support future population and economic growth. The steering committee will submit a draft of TN H2O to the Governor and will make it available for public input by October 2018. “Abundant, clean water has been a strategic advantage for Tennessee and is critical to our quality of life,” Haslam said. “We need to ensure this critical natural resource is managed appropriately as our state continues to grow and prosper.”

Tennessee’s population is estimated to double in the next 50 years. This growth, along with recent concerns over the utilization of the Memphis Sands Aquifer, droughts that have impacted numerous Tennessee communities, failures of aging drinking water and wastewater infrastructure, and interstate battles over water rights, all stress the need to develop a statewide plan for addressing water availability. Working groups composed of subject matter experts will conduct the research and gather information. The Tennessee Department of Environment and Conservation (TDEC) will oversee the development of TN H2O. A formal draft of TN H2O will be presented to the Governor and made available for public input in October 2018 and will then be used as a blueprint for future funding decisions by TDEC and the General Assembly. “We think the best way to protect Tennessee water is to plan,” said Tennessee Department of Environment and Conservation Commissioner Shari Meghreblian.

TDEC is leading the development of the plan. A committee of 28 people from public and private sectors, academic institutions and environmental organizations have been appointed to a steering committee to manage the project. The plan will focus strictly on future water quantity. Other federal and state regulations will continue to focus on water quality. Project leaders know the end goal: to address the state’s future water quantity. Over 100 volunteers make up a variety of working groups that have been tasked with assessing and quantifying water treatment and distribution factors. Over the past nine months the working groups have compiled baseline information for the final report. Local water leader Val Armstrong, president of Tennessee American Water, is a member of the steering committee. She is hopeful the plan will address the water needs of Tennessee residents well into the future. “Our goal is to make sure we’re planning for future generations,” she said. “We don’t want to kick the bucket for someone else to solve this issue. We want to be strategic and begin to think about the best steps for us to take to ensure for continued water abundance.” TN H2O will focus on surface and groundwater, water and wastewater infrastructure, water reuse and land conservation, as well as institutional and legal frameworks. A key issue under study involves water rights. Across the country and even within the state, water rights are being challenged. Georgia has attempted to claim water from the Tennessee River. Mississippi has claimed water from the Memphis Aquifer. State leaders are becoming increasingly concerned that residents could be impacted as the region’s water supply becomes increasingly strained.

While other Southern states continue to struggle with the provision of sufficient water to meet current needs, TN H2O is hailed as a proactive effort to ensure that as Tennessee continues to grow in both population and economy, that there is always going to be an abundance of water. Failure to plan for water management has had severe consequences elsewhere in the country and around the globe. California, which declared a state of emergency during the recent five-year drought, enacted new laws that set targets of 55 gallons of indoor water use per person per day by 2022 and 50 gallons by 2030. Residents currently use about 90 gallons per person indoors and outdoors. While Tennessee hasn’t had to enact water restrictions, smaller communities sometimes face issues accessing readily available water during droughts. Hopefully, TN H2O will lead to positive actions taken on a statewide basis to ensure that our greatest asset is protected and preserved for generations to come.
ETDD staff is currently assisting the following agencies with economic opportunities:

- Eagle Bend – Anderson County with grant administration for wastewater improvements.
- Del Conca – ETDD staff assisted in successfully closing out this project.
- Hope Industries – Monroe County with grant administration for plant improvements.
- Hubble - Loudon County with grant administration for safety upgrades.
- Eastbridge Business Park – Grant administration on site development.
- SG Sales – ETDD assisted with the grant application for training funds that was approved.
- England Furniture – Congratulations to the City of New Tazewell for being awarded $1.2 million as a pass-through agent for the expansion of England Furniture. This will create an additional 220+ jobs.

**PINI (TACIR) SURVEY**

The Public Infrastructure Needs Inventory (PINI) has begun for the inventory year FY 2018/2019. ETDD staff is currently working on TDOT and bridges for the East Tennessee area. We will be contacting the County Highway Superintendents and their staff to gather and confirm information from the verification reports. Surveying the schools will begin in early September and ETDD will set up meetings with appropriate department heads in a timely manner.

Please contact ETDD if you’re a local public official and you want to include information about a needed public infrastructure improvement in the PINI inventory. After all the surveys are collected, the Tennessee Advisory Commission on Intergovernmental Relations (TACIR) publishes a lengthy summary that details infrastructure needs for all of Tennessee. Each county now has their own summary sheet that details their estimated costs by type of infrastructure. The report is then presented to the state legislature as a planning tool and a funding decision making tool.

You can view the past reports at www.tn.gov/tacir/section/tacir-infrastructure. Contact Mollie Childress at mechildress@etdd.org if you want to be surveyed.

**GRANT INFORMATION**

**Community Development Block Grant Program (CDBG)**

Congratulations to all of our East Tennessee communities on their awarded CDBG projects! The following ETDD assisted communities were awarded grants.


A grand total of 137 applicants requested $45,580,683 of funds and a total of 70 applicants were funded with an amount of $26,888,839. There were a total of 22 applicants requesting $5,415,094 for funding under the Community Livability category that includes emergency equipment and miscellaneous applications. There were a total of 3 housing applicants requesting $1,300,800 for funding. There were a total of 2 wastewater line extension applicants requesting $898,123 for funding. There were a total of 13 Wastewater treatment plant applicants requesting $5,113,691 for funding. There were a total of 39 Wastewater Collection system applicants requesting $16,274,131 for funding. There were a total of 12 Waterline Extension applicants requesting $5,287,848 for funding. There were a total of 27 Water system applicants requesting $11,290,996 for funding.

ETDD staff is currently assisting the following communities with the administration of their awarded CDBG projects:

1. Monroe County – Waterline
2. Sweetwater – Housing
3. Rockwood – Housing
4. Campbell County – Fire Equipment
5. Jefferson County – Waterline Extension
6. Morgan County – Waterline Extension
7. Roane County - Fire Equipment
8. White Pine - Waterline Extension
9. Scott County - Ambulances
10. Hamblen County - Fire Equipment
11. Campbell County - Drive for 55 Dual Enrollment Program
12. Mossy Creek Foundation - Façade Improvements

ETDD staff successfully closed the Norris – Wastewater rehab project recently with the help of their great staff.
**Appalachian Regional Commission (ARC)**

Congratulations to all of our East Tennessee communities on their awarded ARC projects. The following ETDD-assisted communities were awarded grants:

1. City of Loudon – Dredging Inlet study; 2. Rockwood Utility – wastewater line extension to allow for Marina development; 3. Oneida TCAT – equipment for Diesel Mechanic Classes; 4. Scott County Industrial Development Board – reservoir water level study; 5. Dandridge – water tank at Interstate 6. Union County – Sharps Chapel School wastewater system; 7. Plateau Utility District – water system improvements in the Sunbright area. 8. Hiwassee College – Smart Classrooms. A total of $1,923,000.00 of ARC funds were approved with a local match of over $1.1 million provided by our communities.

ARC pre-applications will become available in the Fall 2018. If you have a potential project, please contact Mitch Loomis for assistance. ARC and the State of Tennessee have a Strategic Plan that they require applications to meet in order to apply for an ARC grant. Please visit our website at www.etdd.org to find out more about the Five Year Strategic plan.

ETTD staff is currently working with the following communities on their ARC project administration: 1. Morristown – wastewater plant improvements; 2. Claiborne County – waterline extension; 3. Newport Utilities-Broadband; 4. City of Madisonville - water tank.

**FEMA Fire Fighters Grants**

The primary goal of the Assistance to Firefighters Grants (AFG) is to meet the firefighting and emergency response needs of fire departments and nonaffiliated emergency medical service organizations. Such equipment can be SCBA, protective gear, firefighting tools, training and other resources needed to protect the public and emergency personnel from fire and related hazards. Fire Trucks can also be applied for under this grant. The FEMA equipment grant should be open in October, call Mitch Loomis if you need help or have any questions on the program. Local fire departments should be aware that no funds will be awarded unless the local fire department is registered with the SAM.GOV Federal program.

**Recreation**

Congratulations to the City of Clinton on the award of their grant with the assistance from ETDD. The City of Clinton will be developing an all-inclusive playground park that will provide benefits for children in Clinton and the surrounding Anderson County region. The City of Clinton was awarded $235,000.00 for this well-deserved project.

The next benchmarking deadline is November 2018. Benchmarking provides points on the recreation grant application that makes your project more competitive. The benchmarking application will also provide your recreation department some notoriety across the State by being benchmarked. If you would like more information or would want, help to benchmark your community, call ETDD staff for assistance.

**Health Grants**

ETTD staff assisted “A New Beginning” with the submittal of an Opioid Abuse health grant that was due July 30, 2018. The grant total was $93,330 with no match. The grant will allow the community to identify the needs to attack the opioid abuse problem by identifying the programs in place and the gaps that need to addressed.

**Police Grants**

Congratulations to the Campbell County Industrial Development Board on receiving a Correctional Pathway Grant that will allow “A New Beginning” to provide on-site training for incarcerated employees. The program will provide an opportunity to have a job skill upon being released and the ability to pay back fines to the court system. The grant amount awarded was $50,000.00.

**Transportation**

Congratulations to ETDD assisted communities. Blount Partnership / Industrial Development Board of Blount County and the City of Loudon, both of whom were awarded Transportation Alternative Grants. The City of Loudon was awarded $1 million for a Riverfront Pedestrian Way that will connect the Loudon Senior Center to the Post Office along the Tennessee River and will include ADA upgrades, a pedestrian bridge, striping, pedestrian signals, landscaping and other pedestrian amenities.

The Blount Industrial Board was awarded $712,452.00 for the development of a trail that will connect existing trails in Alcoa and Maryville as part of their overall trail system. It is estimated that 4,600 LF of new trails will be developed.

**Rural Development**

ETTD staff submitted a SEARCH grant for the City of Rocky Top for $30,000 with no match. This allows for communities or utility systems under 2,500 customers to do an investigative study on what is needed for their system.
Want to apply for economic and community development federal grants? YOU MUST REGISTER WITH SAMS.GOV and GRANTS.GOV

Want to apply for fire grants? YOU MUST REGISTER WITH SAMS.GOV and FEMA

Want to apply for police grants? YOU MUST REGISTER WITH SAMS.GOV; GRANTS MANAGEMENT SYSTEM AND GRANTS.GOV

SOLID WASTE

Solid Waste Board Training

With new officials taking office after the recent elections, many communities are forming new membership for their solid waste boards. ETDD staff is available to provide training to regional solid waste boards, utilizing the TDEC-approved presentation, “The Role of the Municipal Solid Waste Board in TN.” If you would like ETDD staff to provide training for your regional solid waste board, please contact Tim Hendrick at 865-273-6003.

Upcoming Grant Opportunities

In October 2018, TDEC will begin accepting applications for Old Closed Landfill and Legacy Waste Tire Cleanup Grants. With limits of $500K for each grant, funds can be used to pursue a variety of solutions to problematic sites that are predetermined by TDEC. Old Closed Landfill Grants can be used to investigate causes and extent of ground water contamination (initial monitoring and well construction), but ongoing or reoccurring expense for monitoring and reporting are ineligible; provide an alternate source of drinking water to affected residents; construct waterlines to allow individual residents to tap into a county, municipal or utility district drinking system after such system is made available; or provide temporary individualized water filtration systems in affected homes; and for other identified methods to correct contamination. Legacy Waste Tire Grants can be used to investigate the site; contract with a company or governmental entity to obtain any needed state or local permit(s); remove the tires and send them to Beneficial End Use (if they are deemed to be unsuitable for Beneficial End Use they may be processed and landfilled); pay reasonable costs for the oversight of the project and operations of the contractor; or restore the site to prevent erosion. Use of funds from a Legacy Waste Tire Grant will result in a property lien placed on the site to recover expenses incurred by the State.

ETDD staff can assist you with applying for these grants or answer any questions you may have about the application process. If you need assistance with grants or have any other solid waste needs, please call Tim Hendrick at 865-273-6003.

HOUSING

ETDD received another allocation from the Tennessee Housing Development Agency (THDA) for the Emergency Repair Program in July 2018, and welcomes new projects from our service provider partners. This allocation will be used to address repairs for houses across the 16-county region. The program provides grants for home repairs in households where the applicant is at least 60 years of age or disabled, and who meets ownership and income requirements. ETDD works with local non-profits and organizations who coordinate construction activities and qualify the homeowners. These service providers are an integral part of the Emergency Repair Program’s activities in our 16-county region, and ETDD is seeking more partners to complete projects in several counties, including Claiborne, Monroe, and Union counties. Several requirements are new for the 2018 year. THDA now expects a 25% match for the grant funds used for emergency repairs. Homeowners must be under either the 60% income limits for their county, or for the state. THDA hopes these changes will make the program more accessible to more homeowners. The program has provided a great deal of assistance in our area, but there is an ongoing need to locate funding that will assist low-income homeowners with housing repairs.

ETDD maintains a list of local housing partners and assistance programs that can be accessed through the Housing page of our website, or by contacting us directly with specific needs. ETDD housing staff is available to discuss housing needs and community housing grant applications. We can also provide information on local and regional housing service providers, agencies and alternate programs that can assist individuals in need of housing repair. For more information on these programs, contact Lindsay Crockett at (865) 273-6003.

HISTORIC PRESERVATION

The Tennessee Historical Commission (THC) administers annual grants for historic preservation programs. Funds are available due to provisions made in the National Historic Preservation Act of 1966 which grants the Secretary of the Interior the authority to provide grants which promote a wide range of preservation initiatives. Grants are 60% of the
project cost and require a 40% local match; they are administered on a reimbursable basis. In August, THC announced several awards in the East Tennessee region; the Roane County Heritage Commission received $25,000 to fund masonry restoration on the historic Courthouse, and the New Salem Baptist Church in Sevierville received $33,416 to fund masonry restoration.

These successful projects are examples of the array of grants that can be awarded to properties listed on the National Register of Historic Places. The federal grants can be used for a variety of preservation activities, and projects typically fall into one of two categories: Survey and Planning or Acquisition and Development. Survey projects which aim to document local historic resources is a priority for the State. These projects should identify and record historic districts, sites, buildings, structures, and objects significant to Tennessee’s history and built before 1968, with the intent to nominate resources to the National Register of Historic Places where possible. Development of design guidelines is also an eligible expense when planning for a local historic district. Planning projects can also encompass activities ranging from public education and outreach to local preservation studies. Pre-development planning, such as an architectural or engineering study as part of a planned historic building restoration, can also qualify for grants under this program. Acquisition and Development projects typically address historic restoration activities. While all NRHP-listed buildings are eligible to receive these grants, projects sponsored by local government, public interest groups or non-profit organizations and/or for properties of public use are generally considered more competitive than projects proposed for private residential or commercial property.

THC grants will become available in November 2018, with a due date in the end of January 2019. ETDD staff can assist communities in planning for and preparing these grant applications. Please contact Lindsay Crockett at lcrockett@etdd.org for more information.

**RURAL PLANNING ORGANIZATION (RPO)**

In 2013, TDOT set aside state funds to create a Multimodal Access Grant in order to support the transportation needs of transit users, pedestrians, and bicyclists through infrastructure projects that address accessibility and existing gaps along state routes and at transit hubs. Total project costs for a Multimodal Access project may not exceed $1 million dollars ($1,000,000.00). Successful applicants may receive up to 95% in State grant funds. Applicants are responsible for a minimum 5% local match. Seven ETDD communities submitted applications for the 2018 round of TDOT’s Multimodal Access Grants. These applications will be reviewed at the September 2018 Rural Planning Organization (RPO) meetings and then forwarded to TDOT to compete in the statewide completion.

Both the ETSRPO and ETNRPO held Technical Committee and Executive Board meetings in September 2018. The primary focus of the meetings was to provide members information on the roles and responsibilities of the RPOs, TDOT’s grant and funding programs, TDOT’s state aid road and bridge grant programs and the status of major TDOT projects in the area. In addition the MMAG applications received were reviewed and ranked.

The East Tennessee Development District website contains the most up-to-date information on the two RPO’s. The website includes the most up to date TDOT Project Status Reports that provide a description and status of all TDOT projects in each county within the RPO. The link to this website is [http://www.etdd.org/services/community-development/transportation/](http://www.etdd.org/services/community-development/transportation/).

**PLANNING ADVISORY SERVICE**

**Annexation Law Changes**

In recent legislative sessions, the TN Legislature has changed the methods and circumstances under which a municipality may annex territory. It is important to review these, as there are a number of communities in East TN that are pursuing annexations or inquiring as to its feasibility. ETDD has provided guidance to several communities regarding annexation, with the assistance of MTAS legal experts as needed.

Municipalities looking to annex territory have 2 options to do so: 1) By referendum, and 2) by owner consent. No longer can municipalities annex territory by ordinance. Some form of consent—whether by vote of registered voters or consent of property owners—is necessary. There are a few important caveats to both of these options. If a referendum is to be held on an annexation, all registered voters in the annexation area are entitled to a vote, and that vote must pass 50% + 1. However, the municipality may also hold a vote in the city/town as a whole, in which case both a majority of annexation area voters and a majority of city voters must approve of the annexation for it to pass. It is at the municipality’s discretion whether to open the vote to the entire city. If written consent of property owners is the method pursued (it is less costly for the municipality), they have two options. First, they can get written consent by all property owners in the annexation area in writing. Alternatively, if the annexation includes 9 or fewer parcels,
they can get the written consent of 2/3 of the property owners. This latter provision sunsets in 2023.

Another important change to annexation laws is regarding non-contiguous annexations. In general, a parcel must be contiguous to a municipality’s city limits to be annexed. However, the legislature in 2017 added an exception that allows municipalities to annex non-contiguous territory under the following circumstances: a) consent of the owner, b) territory must be located entirely within the Urban Growth Boundary (UGB), and c) the territory must either have an intended use for industrial, commercial, or future residential or be owned by a governmental entity. Given that municipalities may annex under more limited circumstances than before, it is important that they review their UGBs and update it as necessary through the Coordinating Committee process. In many cases they should also consider annexing territories that are anticipated to garner development before the development begins, so that they can time services and infrastructure to meet the demands of new growth while also ensuring a sustainable revenue source for those improvements.

ETDD planning staff is available to assist your community if you are considering an annexation. We can provide guidance on strategic and procedural questions and also connect you with MTAS legal experts for additional assistance. For more information, contact ETDD planning staff at (865) 273-6003.

GEOGRAPHIC INFORMATION SYSTEMS

GIS staff had an active quarter beginning with the completion of our Local Update of Census Addresses Operation (LUCA) reviews for the 2020 Census. Review results were delivered to the State of Tennessee, GIS Services in July.

GIS staff prepared or is preparing maps and illustrations for over 14 grant projects this quarter. These included project maps, topographic maps, and flood maps for ARC grants in Union County and Morgan County. Maps were also created for Multimodal Access grant applications for New Tazewell, Wartburg, and Rocky Top, as well as ARC environmental review maps, façade grant illustrations for Jefferson City, and maps for a Sweetwater national register nomination. We have also created 26 maps so far for Solid Waste grants due in early October, with many more to come.

For our community planners, GIS projects included annexation illustrations, proposed rezoning illustrations for several communities, draft urban growth boundary maps for Bean Station and Pittman Center, and a central business district study map for Clinton. In addition, GIS staff completed a fire district and hydrant map for the White Pine Fire Department.

Tim Thomas Appointed as Federal Co-Chair for the ARC

On April 3, 2018, Tim Thomas was sworn in as ARC’s twelfth federal co-chair. Nominated by President Donald Trump to represent the administration in ARC’s federal-state partnership model, Thomas brings more than 20 years’ experience working in Kentucky’s public and private sectors on infrastructure, workforce training, and regulatory issues. He most recently served on U.S. Senator Mitch McConnell’s state staff from 2015 to 2018. In that role, Thomas fostered deep partnerships with state and local officials, community leaders, and constituent groups to support economic and community development initiatives. Immediately preceding that post, Thomas was the director of external and regulatory affairs for Swift & Staley, a Kentucky-based maintenance, operations, and environmental services company that included federal and state agencies among its clients, such as the U.S. Departments of Energy and Agriculture. Small business and entrepreneurship development, helping the Region economically adapt as the nation decreases its reliance on coal, and addressing the Region’s opioid and drug crisis are Thomas’ top priorities.

Glenmore Mansion Celebrates 150th Birthday

The Glenmore Mansion in Jefferson City, formerly known as “The Oaks” celebrated its 150th birthday on June 6th, 2018. The mansion is an extremely important cultural resource in the ETDD region and is listed on the National Register of Historic Places. Home to only two families during its amazing history, the Branner family and the Jarnigan family, the home and property was deeded to the Tennessee Association for the Preservation of Antiquities in 1970. The home and property have been painstakingly maintained by the Jefferson County Glenmore Chapter volunteers since that time.

K-25 National Park Progress

Plans for a history center at the former site of the Manhattan Project-era K-25 gaseous diffusion plant in Oak Ridge are moving forward. UCOR, the Department of Energy’s cleanup contractor for the site, has awarded three subcontract totaling more than $5.2 million dollars for construction, site improvements and building exhibits for the K-25 History center at the East Tennessee Technology Park. The ETDD region looks forward to the completion of this exciting new project!
Areawide Development Corporation held its annual membership and board of directors meeting on Monday, September 17, 2018. In the report to the membership, Debbie Sudhoff, ADC Business Development Officer, noted ADC has had four SBA 504 loans approved this fiscal year totaling $4,326,000 which represents a 40% increase as compared to the same time period last year. Nationally, loan dollar volume is down 5% in the 504 program as compared to the same period last year. Overall, ADC’s portfolio performance is strong with no delinquencies. Our loan portfolio is $29.9 million and consists of 45 loans. On September 10, 2018, the effective rates were published for the September 2018 funded debentures. The 25 year full term funding rate was 5.728%, the 20 year debenture full term funding rate was 5.706%, and the 10 year full term funding rate was 5.799%. SBA announced for 504 loans approved beginning October 1, 2018, the upfront guaranty fee will increase from 0.00% to 0.50% and the annual service fee will be reduced from 0.642% to 0.368% of the outstanding balance of the loan. Although the upfront guaranty fee increase is an additional cost for the client, the reduction in the annual service fee offsets the guaranty fee and provides enormous savings for the client over the life of the loan.

During the Annual Meeting, the following officers were elected to serve for the upcoming year beginning October 1:

- President: David Verble
- Vice President: Teri Brahams
- Treasurer: Jim McBrearty
- Secretary: Tish Campbell

Areawide Development Corporation Welcomes New Board Member

At the June 28, 2018 ADC Board Meeting, Mr. Darren Murray was elected to the ADC Board of Directors. Darren is a first vice president and senior portfolio administrator for New Peoples Bank in Kingsport, Tennessee. He joined New Peoples Bank in 2016, after spending 11 years with HomeTrust Bank, formerly Jefferson Federal Bank. Darren worked in the Knoxville and Johnson City markets with HomeTrust as a vice president and relationship manager, managing a $60 million commercial loan portfolio which included some SBA 504 and 7a guaranteed loans. Darren currently serves as the treasurer of the Kiwanis Club of Kingsport. Please join ADC in welcoming Darren to the ADC Board.
“Or current resident”

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